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Letters,|| On The|| Spirit of Patriotism:|| On The|| Idea of a Patriot King:|| And|| On the State of Parties,|| At the Accession of|| King George the First

Bolingbroke, Henry St. John

London, 1749

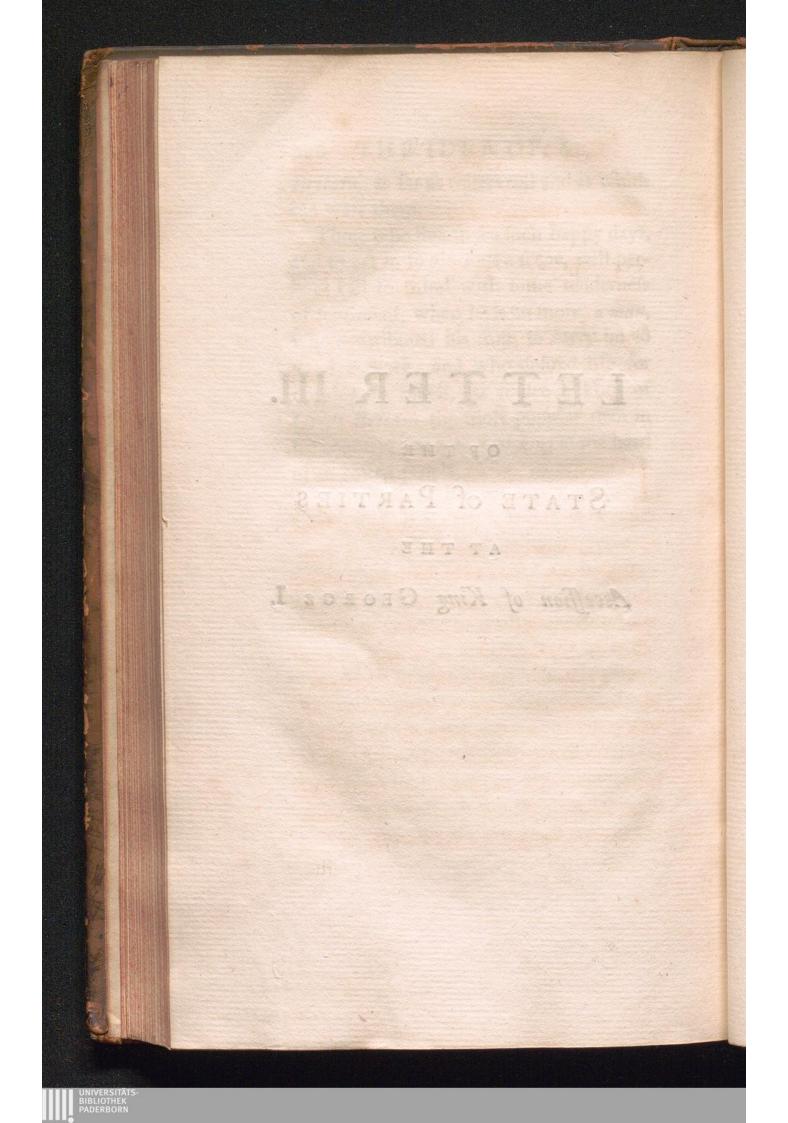
Letter III. Of The State of Parties At The Accession of King George I.

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LETTER III.

OFTHE STATE OF PARTIES AT THE Accession of King George 1.



LETTER III.

(229)

Of the State of PARTIES at the Accession of King GEORGE I.

Perceive by yours that my discourse of the character and conduct of a patriot king, in that article which relates to party, has not entirely fatisfied your expectations. You expected, from fome things that I remember to have faid to you in conversation, and others that have fallen on that occafion from my pen, a more particular application of those general reasonings to the present time, and to the state of parties, from the late king's acceffion to the throne. The fubject is delicate enough, and yet I shall speak upon it what truth exacts from me, with the utmost franknefs: for I know all our parties

230 Of the STATE of PARTIES. parties too well, to effeem any; and I am too old, and too refigned to my fate, to want, or to fear any.

Whatever anecdotes you have been told, for you are too young to have feen the paffages of the times I am going to mention, and whatever prepoffeffions you have had, take these facts for undoubted truths: that there was no defign on foot during the four last years of queen ANNE's reign to fet aside the succession of the house of Hanover, and to place the crown on the head of the pretender to it; nor any party formed for this purpofe at the time of the death of that princefs, whole memory I honour, and therefore feel a just indignation at the irreverence with which we have feen it treated. If fuch a defign had been on foot during that time, there were moments when the execution of it would not have been difficult, or dangerous enough, to have stopped men of the most moderate refolution. Neither could a defign of that nature have been carried on fo long, tho it was not carried into execution, without leaving fome traces, which would

Of the STATE of PARTIES. 231 would have appeared when fuch ftrict inquifitions were made; when the papers of fo many of the queen's fervants were feized, and even her own papers, even those she had sealed up to be burnt after her death, were exposed to fo much indecent inspection. But laying aside all arguments of the probable kind, I deny the fact abfolutely: and I have the better title to expect credit, because it could not be true without my knowledge, or at least fuspicion of it; and because even they who believed it, for all who afferted it did not believe it, had no proof to produce, nor have to this hour, but vain. furmifes; nor any authority to reft upon, but the clamour of party.

That there were particular men, who corresponded indirectly and directly too with the pretender, and with others for his fervice; that these men professed themselves to be zealous in it, and made large promises, and raised fome faint hopes, I cannot doubt; tho this was unknown to me at that time, or at least I knew it not with the same certainty and in

232 Of the STATE of PARTIES. in the fame detail that I have known it fince. But if this was done by fome who were in the queen's fervice, it was done too by fome who were out of it, and I think with little fincerity by either.

It may well feem ftrange to one who carries in his breaft a heart like yours, that men of any rank, and especially of the highest, should hold a conduct fo false, fo dangerous, always of uncertain event, and often, as it was in the cafe here mentioned, upon remote contingencies, and fuch as they themfelves think the leaft probable. Even I think it ftrange, who have been much longer mingled in a corrupt world, and who have feen many more examples of the folly, of the cunning, and the perfidy of mankind. A great regard to wealth, and a total contempt of virtue, are fentiments very nearly allied: and they must posses the whole fouls of men whom they can determine to fuch infamous duplicity, to fuch double treachery. In fact they do fo. One is fo afraid of lofing his fortune, that he lays in claims to fecure it, perhaps to augment

Of the STATE of PARTIES. 233 ment it, on all fides, and to prevent even imaginary dangers. Another values fo little the inward testimony of a good confcience, or the future reproaches of those he has deceived, that he fcruples not to take engagements for a time to come that he has no defign to keep; if they may ferve as expedients to facilitate, in any small degree, the fuccels of an immediate project. All this was done at the time, on the occafion, and by the perfons I intend. But the scheme of defeating the Protestant fucceffion was fo far from being laid by the queen and her ministers, and fuch a refolution was fo far from being taken, that the very men I fpeak of, when they were preffed by the other fide, that is from Verfailles and St. Germains, to be more particular, and to come into a clofer concert, declined both, and gave the most evalive answers.

A little before, or about the time of the queen's death, fome other perfons, who figured afterwards in the rebellion, entered in good earnest into those engagements, as I believe; for I do not know exactly Q the

the date of them. But whenever they took them, they took them as fingle men. They could answer for no party to back them. They might flatter themfelves with hopes and dreams, like POMPEY, if little men and little things may be compared with great, of legions ready to rife at the ftamp of their feet. But they had no affurance, no nor grounds to expect any troops, except those of the highlands; whofe disposition in general was known to every man, but whose infurrection without the concurrence of other infurrections, and other troops, was deemed, even by those that made them take arms afterwards, not a ftrength but a weaknefs, ruin to the poor people, and ruin to the caufe. In a word, thefe men were fo truly fingle in their engagements, and their meafures were fo unripe for action when the refolution of acting immediately was taken by them. that I am perfuaded they durft not communicate their defign to any one man of confequence that ferved at that time with them. What perfuades me of it is this : one man, whom they thought likely to incline

Of the STATE of PARTIES. 235 cline to them on feveral accounts, they attempted indirectly and at a great diftance : they came no nearer to the point with him, neither then, that is just before the queen's death, nor afterwards. They had indeed no encouragement to do it; for upon this hint and another circumstance which fell in, both he and others took feveral occafions to declare that tho they would ferve the queen faithfully and exclufively of all other regards or engagements to her last breath, yet after her decease they would acknowledge the prince on whom the fucceffion devolved by law, and to which they had fworn, and no other. This declaration would have been that of the far greatest number of the fame party, and would have been fluck to by them, if the paffions and private interefts of another party had not prevailed over the true interest of a new family that was going to mount the throne. You may alk me now, and the queftion will not be at all improper, how it came to pais, if the queen and her ministers had no defign to defeat this fucceffion, that fo much fufpicion Q 2 118Q

picion of it prevailed, that fo great an alarm was taken, and fo great a clamour raifed? I might anfwer you very fhortly and very truly, by the ftrange conduct of a first minister, by the contests about the negociations of the peace, and by the arts of a party.

The minds of fome ministers are like the fanctum fanctorum of a temple I have read of fomewhere: before it a great curtain was folemnly drawn; within it nothing was to be feen but a confused groupe of mif-fhapen, and imperfect forms, heads without bodies, bodies without heads, and the like. To develope the most complicated cafes, and to decide in the most doubtful, has been the talent of great ministers: it is that of others to perplex the most fimple, and to be puzzled by the plaineft. No man was more defirous of power than the minister here intended: and he had a competent fhare of cunning to wriggle himself into it; but then his part was over, and no man was more at a lofs how to employ it. The ends he proposed to himself, he saw for the most part

5

Of the STATE of PARTIES. 237 part darkly and indiffinctly: and if he faw them a little better, he still made use of means disproportionate to them. That private correspondence with the queen, which produced the change of the miniftry in 1710, was begun with him whilft he was fecretary of state, and was continued thro him during the two years that intervened between his leaving the court, and his return to it. This gave him the fole confidence of the queen, put him more abfolutely at the head of the party that came into power, and invested him with all the authority that a first minister could have in those days, and before any man could prefume to rival in that rank, and in this kingdom, the rank of the ancient mayors of the palace in France. The tories, with whom and by whom he had rifen, expected much from him. Their expectations were ill-anfwered : and I think that fuch management as he employed would not have hindered them long from breaking from him, if new things had not fallen in, to engage their whole Q_{2} (UICo,

238 Of the STATE of PARTIES. whole attention, and to divert their paffions.

The foolish profecution of SACHEVEREL had carried party-rage to the heighth, and the late change of the ministry had confirmed it there. These circumstances, and many others relative to them, which I omit, would have made it impoffible, if there had been honefty and wifdom enough to defire it, to bring about a coalition of the bulk of the tories and whigs at the latter end of this reign: as it had been brought about a few years before under the administration of my lord MARL-BOROUGH and my lord GODOLPHIN, who broke it foon and before it had time to cement, by making fuch an ule of it, as I am unable to account for even at this hour. The two parties were in truth become factions, in the strict sense of the word. I was of one, and I own the guilt; which no man of the other would have a good grace to deny. In this respect they were alike; but here was the difference: one was well united, well conducted, and determined to their future,

Of the STATE of PARTIES. 239 ture, as well as their prefent objects. Not one of these advantages attended the The minister had evidently no other. bottom to rest his administration upon, but that of the party, at the head of which he came into power: if he had refted it there, if he had gained their confidence, instead of creating even wantonly, if I may fay fo, a distrust of himfelf in them, it is certain he might have determined them to every national intereft during the queen's time, and after her death. But this was above his conception as well as his talents. He meant to keep power as long as he could, by the little arts by which he had got into it: he thought that he fhould be able to compound for himfelf in all events; and cared little what became of his party, his mistress, or the nation. That this was the whole of his scheme appeared sufficiently in the course of his administration; was then feen by fome, and has been fince acknowledged by all people. For this purpose he coaxed and perfecuted whigs, he flattered and difappointed to-Q4 Ties ; wida

ries; and fupported by a thoufand little tricks his tottering administration. To the tory party he held out the peace, as an æra when all they expected should be done for them, and when they should be placed in such fulness of power and such strength of party, that it would be more the interest of the successfor to be well with them, than theirs to be well with him. Such expressions were often used, and others of like import: and I believe these oracular speeches were interpreted, as oracles used to be, according as every man's inclinations led him.

The contefts that foon followed, by the violent oppofition to the negociations of peace, did the good hinted at above to the minifter, and enabled him to amufe and banter his party a little longer. But they did great, and in fome refpects irreparable, mifchief to *Great Britain*, and to all *Europe*. One part of the mifchief they did at home is proper to be mentioned here. They dipped the houfe of *Hanover* in our party-quarrels unfeafonably,

Of the STATE of PARTIES. 241 ably, I prefume to think, and impopularly; for the the contest was maintained by two parties that pretended equally to have the national intereft at heart, yet the national interest was fo plainly on one fide of the queftion, and the other fide was fo plainly partial, at the expence of this intereft, to the emperor, the princes of the empire, and the Dutch in particular; that a fucceffor to the crown, who was himfelf a prince of Germany, should have preferved in good policy, for this very reafon, the appearance at least of fome neutrality. The means employed openly to break the queen's meafures were indecent and unjustifiable: those employed fecretly, and meditated to be employed, were worfe. The ministers of Hanover, whofe conduct I may cenfure the more freely becaufe the late king did not approve it all, took fo remarkable a share in the first, that they might be, and they were, fuspected of having fome in the others. This had a very bad effect, which was improved by men in the two extremes. The whigs defired nothing more than to have

have it thought that the fucceffor was theirs, if I may repeat an infolent expreffion which was used at that time : the notion did them honour, and tho it could give no colour, it gave fome ftrength to their opposition. The Jacobites infinuated industriously the fame thing ; and reprefented that the establishment of the house of Hanover would be the establishment of the whig party, and that the interests of Great Britain would be constantly facrificed to foreign interefts, and her wealth drained to support them under that family. I leave you to judge what ingreffion fuch exaggerations must find, on fuch occasion, and in such a ferment. I do not think they determined men to Jacobitifm. I know they did not; but I know that they dif-inclined men from the fucceffion, and made many who refolved to fubmit to it, fubmit to it rather as a neceffary evil, than as an eligible good.

This was, to the beft of my observation, and knowledge, the state of one party. An absurd one it was, and the consequences

Of the STATE of PARTIES. 243 quences of it were foreseen, foretold, and preffed upon the minister at the time, but always without effect, and fometimes without any anfwers, He had fome private intrigue for himself at Hanover: 19 he had at Bar. He was the bubble of one in the end: the pretender was fo of the other. But his whole management in the mean time was contrived to keep up a kind of general indetermination in the party about the fucceffion ; which made a man of great temper once fay to him with paffion, that " he believed no other " minister at the head of a powerful party " would not be better at Hanover, if he " did not mean to be worfe there.

The state of the other party was this. The whigs had appeared zealous for the protestant fuccession from the time when king WILLIAM proposed it, after the death of the duke of GLOUCESTER. The tories voted for it then, and the acts that were judged necessary to secure it, some of them at least, were promoted by them. Yet were they not thought, nor did they affect as

as the others did, to be thought extremely fond of it. King WILLIAM did not come into this measure, till he found, upon trial, that there was no other safe and practicable : and the tories had an air of coming into it for no other reason. Besides which, it is certain that there was at that time a much greater leaven of Jacobitism in the tory-lump, than at the time spoken of here.

Now thus far the whigs acted like a national party, who thought that their religion and liberty could be fecured by no other expedient, and therefore adhered to this fettlement of the crown with diflinguished zeal. But this national party degenerated foon into faction; that is, the national interest became soon a secondary and fubfervient motive, and the caufe of the fucceffion was fupported more for the fake of the party or faction, than for the fake of the nation; and with views that went more directly to the establishment of their own administration, than to a folid settlement of the present royal family. This appeared, evidently enough, to those

Of the STATE of PARTIES. 245 those whom noise and shew could not impose upon, in the latter end of the queen's reign, and plain beyond dispute to all mankind, after her decease. The art of the whigs was to blend, as undiftinguishably as they could, all their partyinterefts with those of the fucceffion: and they made just the fame factious use of the fupposed danger of it, as the tories had endeavoured to make fome time before of the fuppofed danger of the church. As no man is reputed a friend to chriftianity beyond the Alpes and the Pyrenees, who does not acknowledge the papal fupremacy, fo here no man was to be reputed a friend to the protestant fuccelfion who was not ready to acknowledge their fupremacy. The interest of the prefent royal family was to fucceed without opposition and risque, and to come to the throne in a calm. It was the intereft of a faction that they fhould come to it in a ftorm. Accordingly the whigs were very near putting in execution fome of the wildest projects of infurrections and rebellion, under pretence of fecuring what there 1 min

12

there was not fufficient disposition, not any preparation at all made to obstruct. Happily for the public these defigns proved abortive. They were too well known to have fucceeded, but they might have had, and they would have had, most fatal confequences. The ftorm, that was not raifed to difturb and endanger the late king's acceffion, was only deferred. To a party, who meant nothing lefs than engroffing the whole power of the government and the whole wealth of the nation under the fucceffor, a ftorm, in which every other man fhould be driven from him, was too neceffary, not to be conjured up at any rate; and it was fo immediately after the late king's acceffion. He came to the throne eafily, and quietly, and took poffeffion of the kingdom with as little trouble, as he could have expected if he had been not only the queen's fucceffor, but her fon. The whole nation fubmitted chearfully to his government; and the queen's fervants discharged the duty of their offices, whilft he continued them in their offices, in fuch a manner

Of the STATE of PARTIES. 247 ner as to merit his approbation. This was fignified to fome of them, to the fecretaries in particular, in the ftrongeft terms, and according to his majefty's exprefs order, before the whole council of state. He might I think, I thought then that he ought, and every man except the earl of O-d, who believed or had a mind to make others believe that his influence would be great in the new reign, expected that he would have given his principal confidence and the principal power of the administration to the whigs: but it was fcarce poffible to expect, that he would immediately let loofe the whole fury of party, fuffer the queen's fervants, who had furely been guilty of no crime against him nor the state, to be fo bitterly perfecuted; and proferibe in effect every man in the country who did not bear the name of whig. Princes have often forgot, on their accession to a throne, even perfonal injuries received in party quarrels: and the faying of LEWIS the twelfth of France, in answer to those who would have perfuaded him to shew feverity

feverity to LA TREMOUILLE, is very defervedly famous, "God forbid, faid he, " that LEWIS the twelfth fhould revenge " the quarrels of the duke of Orleans." Other princes, who have fought their way to the throne, have not only exercifed clemency, but shewn favour to those who had flood in arms against them : and here again I might quote the example of another king of France, that of HENRY the fourth. But to take an example in our own country, look back to the reftoration, confider all that paffed from the year 1641 to the year 1660, and then compare the measures that King CHARLES the fecond was advised to pursue for the establishment of his government in the circumftances of that time, with those which the late king was advised, and prevailed on, against his opinion, inclination, and first resolution, to pursue, in the circumstances I have just mentioned. I leave the conclusion to the candour and good sense of every impartial reader.

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To

OF PARTIES.

249

To these measures of unexpected violence alone it must be ascribed, that the pretender had any party for him of ftrength fufficient to appear and act. Thefe measures alone produced the troubles that followed, and dyed the royal ermines of a prince, no way fanguinary, in blood. I am far from excusing one party, for fuffering another to drive them into rebellion. I with I could forget it myfelf. But there are two observations on that event, which I cannot refuse myself to make. One is, that the very manner in which this rebellion was begun fhews abundantly that it was a ftart of paffion, a fudden phrenzy of men transported by their refentment, and nothing lefs than the execution of a defign long premeditated and prepared. The other is, that few examples are to be found in hiftory, perhaps none, of what happened on this occasion, when the fame men, in the fame country, and in the compass of the fame year, were ready to rife in arms against one prince without any national cause : R

OF THE STATE

250

caufe; and then provoked, by the violence of their councils, the opposite faction to rife in actual rebellion against the fucceffor.

These are some of the effects of maintaining divisions in a nation, and of governing by faction. I might defcend into a detail of many fatal confequences that have followed, from the first false step which was taken, when the prefent fettlement was fo avowedly made on the narrow bottom of party. But I confider that this difcourse is growing into length; that I have had and shall have occasion to mention fome of these consequences elfewhere; and that your own reflexions on what has been faid, will more than fupply what I omit to fay in this place. Let me therefore conclude by repeating, That division has caused all the mischief we lament, that union can alone retrieve it, and that a great advance towards this union was the coalition of parties, fo happily begun, fo fuccessfully carried on, and of late fo unaccountably neglected, to

OF PARTIES.

251 to fay no worfe. But let me add, that this union can never be compleat, till it become an union of the head with the members, as well as of the members with one another: and that fuch an union can never be expected till patriotifm fills the throne, and faction be banished from the administration.

The END.

